SUBJECT: FIM NUMBER:

INTERNAL CONTROL PROCEDURES - 2003-03

RECEIVING AND RELEASE

REFERENCES: DATE:MARCH 6, 2003

STATE ADMINISTRATIVE MANUAL SECTIONS 8021, 8024, 8025, 8111.1 GOVERNMENT CODE 13400-13407 FINANCIAL INFORMATION MEMO

2000-06

DEPARTMENT OPERATIONS MANUAL

SECTIONS 74070.23, 74070.23.5

## **DISTRIBUTION**

Wardens Associate Warden, Central Operations Associate Warden, Business Services Regional Accounting Office Managers Institution Accounting Offices

#### **PURPOSE**

The purpose of this Financial Information Memo (FIM) is to address and standardize a process where internal controls relating to the cash handling procedures for Receiving and Release (R & R) are in compliance with the State Administrative Manual, the Government Code, the Department Operations Manual and the Financial Information Memo 2000-06.

#### **DISCUSSION**

The control of cash funds during the inmate release process requires funds to be adequately safeguarded and limited in their accessibility. Fund transfers must be properly documented. Implementing and maintaining a system of strong internal cash handling controls throughout this process will provide protection against the mishandling and misuse of State funds.

## **BACKGROUND**

Recent Spot Cash Audits conducted by Regional Accounting Office staff have identified

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internal control weaknesses relating to the cash handling activities in R & R at most institutions. It is evident that the following guidelines are needed: 1) to secure release funds during transport to and from R & R, 2) to safeguard release funds while in the custody of R & R Officers, and 3) to incorporate the use of standardized forms for properly documenting the transferring of cash funds during watch changes at R & R.

## **ACTION REQUIRED**

To properly address the above guidelines, the attached procedures have been developed for immediate implementation at all institutions. Once implemented, adherence to these procedures will be determined during the institution's Spot Cash Audit conducted by the Regional Accounting Office staff.

The FIM's procedures are divided into four sections. Section I highlights those steps required in the actual preparation of the release funds by the Release Box Custodian and the process of transferring release funds from the Custodian to the custody of the Releasing Officer. Sections II and III define the procedures associated with the safeguarding and the disseminating of cash release funds during the inmate's pre-release consultation and actual release. Section IV addresses the requirements for the returning of release documentation back to the Release Box Custodian by the Releasing Officer.

If you, or your staff, need assistance with the implementation of the following procedures, please contact the Manager of your Regional Accounting Office.

ORIGINAL SIGNED BY

WENDY STILL Deputy Director Financial Services Division

#### Attachments

cc: W. A. Duncan, Deputy Director, Institutions Division Roderick Q. Hickman, Assistant Deputy Director, Institutions Division Institution Regional Administrators Timothy Gilpin, Administrator, Regional Accounting-North Carol Gardemal, Administrator, Regional Accounting-South Paul Thatcher, Accounting Policies and Procedures Section

## RECOMMENDED PROCEDURAL GUIDELINES AND FORMS

## I. The Release Fund Preparation

- A. Prior to the pick-up of inmate release funds by the Releasing R & R Officer, or authorized designee (Officer), the Institution Accounting Office's Release Box Custodian, or authorized designee (IAO Custodian), will:
  - Place the inmate's release funds and personal (trust) funds in an envelope as noted on the Inmate Release Statement (Attached Exhibit) and Inmate Release Listing (Attached Exhibit).
  - Note on the front of the envelope (Attached Exhibit) the inmate's name, California Department of Correction's (CDC) inmate number and the amount of release funds enclosed.
  - Attach the Inmate's Release Statement (CDC 102) to the respective envelope.
  - Secure the inmate's envelope in the IAO safe or lock box (safe) until the Officer picks up the funds / documents.

Note: The IAO Custodian will not seal the envelope at this time.

- B. The Officer will receive the inmate's release funds from the IAO Custodian while in double custody as follows:
  - Both will count the release funds from the inmate's envelope and verify that the amount counted corresponds to the amount as noted on the inmate's envelope, the inmate's CDC 102 statement, and the Inmate Release Listing.
  - The IAO Custodian or Officer will seal the envelope.
  - Both will sign / initial their names across the back flap of the envelope (Attached Exhibit).
  - The IAO Custodian or Officer will place clear tape over both signatures / initials.
  - The IAO Custodian and Officer will sign / initial the Inmate Release Listing documenting the transfer of the release funds to the Officer's custody. A copy of the Inmate Release Listing is given to the Officer. The IAO Custodian will retain the original.

### Guidelines (cont'd)

- The Officer will place the inmate's envelope in a locked transfer bag for transport to R & R. (The CDC 102 statement and the Inmate Release Listing documentation can also be placed in the transfer bag or secured in a separate envelope for transport.)
- One key to the locked transfer bag will be secured at the IAO for the IAO
  Custodian and a second key "hot key" will be kept in the Officer's sole
  possession for same day watch releases or kept in a secured environment, such
  as the safe at R & R, Central Control or the Watch Commander's Office for
  weekend / holiday / multiple watch releases.

## C. Upon return to R & R, the Officer will:

#### Same day watch releases:

a. Place the locked transfer bag in the safe at R & R until such time the inmates are ready to be released. In addition, the Officer, with a witness (if other persons have access to the safe during the same watch), will note the placement of the locked transfer bag on the safe's activity log sheet (Attached Exhibit). The Officer will retain the "hot key" in his / her sole possession during the watch.

## Weekend / holiday / multiple watch releases:

For the purpose of safeguarding assets in the following scenario (a & b), the locked transfer bag <u>must not</u> be placed in the same safe as the bag's "hot key." Both items must be accessible <u>only</u> to the Officer who has custody of the release funds.

- a. Place the locked transfer bag in a designated secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the placement of the locked transfer bag on the safe's activity log sheet.
- b. Place the "hot key" for the locked transfer bag in a designated secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the placement of the "hot key" on the safe's activity log sheet.

Note: By following the above guidelines for securing and documenting the envelope's contents, the counting of the <u>unopened</u> envelope's contents between watch changes at R & R will not be necessary from this point forward. However, <u>documenting the transfer</u> pursuant to the following procedures will be required.

Guidelines (cont'd)

## II. The Inmate Pre-Release Consultation

A. In preparing the inmate for release during the pre-release consultation, the Officer will:

## Same day watch releases:

a. Retrieve the locked transfer bag from the safe at R & R and, with a witness (if other persons have access to the safe during the same watch), note the removal of the locked transfer bag on the safe's activity log sheet.

## Weekend / holiday / multiple watch releases:

- a. Retrieve the locked transfer bag from it's secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the removal of the locked transfer bag on the safe's activity log sheet.
- b. Pick-up the locked transfer bag's "hot key" from it's secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the removal of the "hot key" on the safe's activity log sheet.
- Sign / initial the Inmate Release Listing establishing the transferring of the release funds to his / her custody.
- Inspect the envelopes for any seal breakage.
- Compare the envelope information as it corresponds with the information on the Inmate Release Listing and the CDC 102 statement and immediately note any discrepancies.
- Open the inmate's envelope on either side of the envelope or at the top portion of the envelope, thus preserving the integrity of the envelope's information and signatures / initials.
- Count the release funds from the inmate's envelope in the inmate's presence. The counted funds must agree with those amounts as shown on the CDC 102 statement, the Inmate Release Listing, and the inmate's envelope. If the amounts are different, immediately note those differences.

## Guidelines (cont'd)

- Request the inmate to verify the amount of his / her release funds and sign / initial the CDC 102 statement. The Officer will also sign / initial the statement.
- Place the release funds back into the envelope, reseal, and sign / initial their name on back of the envelope across the flap. The Officer will then place a piece of clear tape across the signature / initials and return the contents back to the locked transfer bag.
- Return the locked transfer bag back to the safe in R & R and, with a witness (if other persons have access to the safe during the same watch), note the return on the safe's activity log sheet. The Officer will retain the "hot key" in his / her sole possession during the watch.

## **III.** The Inmate's Release

- A. During the actual release of the inmate, the officer will:
  - Retrieve the locked transfer bag from the safe at R & R and, with a witness (if other persons have access to the safe during the same watch), note the removal of the locked transfer bag on the safe's activity log sheet.
  - Give the inmate their release envelope and a copy of the signed / initialed CDC 102 statement.
  - Place a copy of the signed / initialed CDC 102 statement and the Inmate Release Listing in the locked transfer bag along with any other release documentation or release funds that are to be returned to the IAO.
- B. After the inmates have been released from the releasing site, the Officer will:

#### Same day watch releases:

a. Place the locked transfer bag in the safe at R & R until such time the bag's contents (release documentation / returned release funds) are returned to the IAO Custodian. The Officer, with a witness (if other persons have access to the safe during the same watch), will note the placement of the locked transfer bag on the safe's activity log sheet and retain the "hot key" in their sole possession during the watch.

## Guidelines (cont'd)

## Weekend / holiday / multiple watch releases:

For the purpose of safeguarding assets in the following scenario (a & b), the locked transfer bag <u>must not</u> be placed in the same safe as the bag's "hot key." Both items must be accessible <u>only</u> to the Officer who has custody of the release funds.

- a. Place the locked transfer bag in a designated secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the placement of the locked transfer bag on the safe's activity log sheet.
- b. Place the "hot key" for the locked transfer bag in a designated secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the placement of the "hot key" on the safe's activity log sheet.

Note: The Officer signing / initialing for the custodianship of the release funds, will at all times during the watch be responsible for securing and disseminating the release of funds to the inmates. This responsibility will include those times when the Officer of custodianship requests assistance from other authorized Officers on his / her watch.

In addition, if the inmate is not being released, the inmate's release envelope and the CDC 102 statement will be retained in the locked transfer bag for return to the IAO Custodian and noted to that effect on the Inmate Release Listing.

# IV. Returning Release Information to the IAO Custodian

A. Upon returning the locked transfer bag and contents back to the IAO Custodian, the Officer will:

#### Same day watch releases:

a) Retrieve the locked transfer bag from the safe at R & R and, with a witness (if other persons have access to the safe during the same watch), note the removal of the locked transfer bag on the safe's activity log sheet.

Guidelines (cont'd)

## Weekend / holiday / multiple watch releases:

- a) Retrieve the locked transfer bag from it's secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the removal of the locked transfer bag on the safe's activity log sheet.
- b) Pick up the locked transfer bag's "hot key" from it's designated secured environment, such as the safe at R & R, Central Control or the Watch Commander's Office and, with a witness, note the removal of the "hot key" on the safe's activity log sheet.
- B. Upon return to the IAO, the Officer, in double custody with the IAO Custodian, will:
  - Review and verify that all the contents of the locked transfer bag (i.e., copies of signed / initialed CDC 102 statements and the Inmate Release Listing) are properly signed / initialed and intact.
  - Both the Officer and IAO Custodian will sign / initial the Inmate Release Listing once the IAO Custodian accepts custody of the returned release funds / documentation from the Officer.
- C. After receipt and verification has been completed, the IAO Custodian will:
  - File and / or distribute as necessary.

## RELEASE STATEMENT

## STATEMENT NO.:

RELEASE DATE	RELEASING INSTITUTION	CDC NUMBER	RELEASEE'S NAME	
PAROLE FIELD UNIT	DESTINATION AND FORWARDING AD	IDDECC		
PAROLE PIELD UNIT	DESTINATION AND FORWARDING AD	DRESS		
Discharge	WFP	2. RESOURCE	ES AND DISTRIBUTION	
Parole	To go to Hold	A. Personal Resource	ees	
NTCU	To go to Deport	Check No		\$
STRU	Other			
		Cash		\$
1. CLOTHING AUT	THORIZATION			
	Category	Bonds and	Securities	\$
MALE		Total Pers	onal Resources	\$
<b>Dress Clothing</b>	Work Clothing			
Slacks	Khakis	B. State Allowance.		\$
Sport Coat or Jacket	Whites	Less Cloth	ing Cost	\$
Dress Shirt	Work Shoes (pair)			
Sport Shirt	Trousers	Less Adva	nce to Temporary Release	
Handkerchief	Shirts	Chack No.		\$
Tie	Work Socks	CHECK NO		<b></b>
Belt	Special Clothing	Cash		\$
Suspenders	Overalls	TOTAL STATE REI	ADLIDGEMENT	\$
Shorts	Work Gloves			(CASH AND CHECKS)
Undershirt	Heavy Jacket	Ih	ereby acknowledge receipt of the	
	,	RELEASEE'S SIGNATURE	and clothing in items #1 & 2	DATE
Dress Socks	Hat			
Dress Shoes (pair)	Overcoat or Topcoat	WITNESS' SIGNATURE		DATE
Raincoat (plastic)	Zipper Bag			
FEMALE			APPROVED	
<b>Dress Clothing</b>	Hose	WARDEN OR REPRESENT		DATE
Coat or Lined Suit	Briefs			
Cotton Dress	Bras	I do d	o not authorize the Warden to	donate to the Inmate
Tailored Dress	Slips	Welfare Fund	ny money in the amount of \$0.9	9 or less which might
	•	RELEASEE'S SIGNATURE	rue to my trust account after my	DATE
Skirt and Blouse	Duster			
Two-Piece Dress	Gown			
Purse	Hat		A. & B. TOTAL CASH DISTRIBUTED	
Suitcase	Shoes (pair)			
Clothing Authorizatio	n Cost \$		\$	

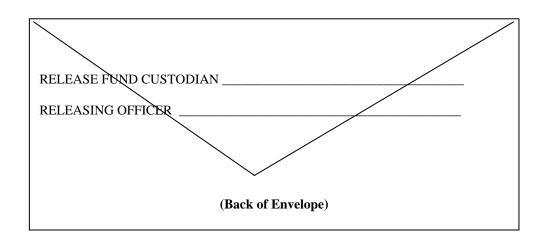
## INMATE RELEASE LISTING

Institution:	
Control Log #	

Statement Number	Parole Date	CDC#	Inmate Name	State Cash Allowance	DEDUC Clothing	Cash		TOTAL CASH PAID Column D	Trust Check #	Trust Check Amt		Returned Funds Column E	ŀ
				\$	<b>(</b> \$	) \$	\$	COMMIND		\$		\$	
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			TOTALS:		(	)						( )	
	I ackı	nowledge receipt	of the above funds and CDC 102s					I certify the disbur	sements listed above	have been made and	l the	return of	
		for the inmates lis	sted and totaled in Column D					CDC 102s signed or r	returned with funds a	s identified and total	led in	Column E	
Signature: R &	R Officer		Date				Signat	ture: R & R Officer				Date	
Signature: IAO	Custodian		Date										
S.g.lataro. I/ to	Caotodian		Date				Signat	ture: IAO Custodian				Date	
Signature: R &	R Officer (wa	tch change)	Date										
		ACCOUNTING U	se only State Cash Al	lowance	e	RAO ORF	:heck #						
Signature: Witr	ness		Date										
Signature: R &	R Officer (wa	tch change)	Date		Column B (	Clothing		(	) Cash Recei	pt #			_
Signature. It a	Omoer (wa	ion onunge)	Date		Column C	Trust Cash			Trust Fund	check #			_
Signature: Witr	ness		Date										

## INMATE RELEASE ENVELOPE

INMATE'S NAME		-				
INMATE CDC #		-				
RELEASE FUNDS ENCLOSED		-				
(Front of Envelope)						



# RECEIVING AND RELEASE SAFE ACTIVITY LOG SHEET

DATE / TIME	SIGNATURE	BADGE #	PURPOSE OF ACCESS	WITNESS SIGNATURE FOR CASH FUND TRNFRS	BADGE#